

**ALAMEDA COUNTY
BOARD OF SUPERVISORS'
PERSONNEL/ADMINISTRATION/LEGISLATION
COMMITTEE**

**Monday, September 15, 2025
1:30 p.m.**

**Supervisor Lena Tam, Chair
Supervisor Nikki Fortunato Bas**

Location: **Board of Supervisors Chamber – 5th Floor**
County Administration Building
1221 Oak Street, Oakland, CA 94612

Summary/Action Minutes

I. Federal Legislative Update – CJ Lake

Schedule

The House and Senate are both in session this week, and both chambers are scheduled to recess for the week of September 22, 2025

FY26 Appropriations: House and Senate Activity

Congress remains locked in debate over FY26 appropriations and the Continuing Resolution. Republican House and Senate leadership have begun negotiating a continuing resolution (CR), but no text has yet been released.

There is a growing risk of a government shutdown. Democrats and Republicans have yet to engage in any bipartisan negotiations toward a short-term funding deal. President Trump instructed Congressional leaders to “fight against Democrats” in an effort to pass a clean CR rather than pursue bipartisan talks. Democrats have not yet united around what policy priorities they might demand in exchange for their support. However, several health-related provisions—such as extending the Affordable Care Act’s advanced premium tax credits—are being floated.

House Update

All House Appropriations bills have completed markup at either the subcommittee or full committee level, with several having passed on the floor. The House now needs to complete two additional full committee mark ups to have all bills ready for a floor vote.

NDAA Update

On September 10, 2025, the House passed its version of the FY26 National Defense Authorization Act (NDAA), while the full Senate began weighing its own defense bill. The House measure cleared on a 231–196 vote, largely along party lines.

Last week lawmakers approved several contentious amendments. The House voted to repeal the war powers authorizations that underpinned the 2003 invasion of Iraq and the 1991 Gulf War. In a 221–210 vote, Republicans pushed through a measure restricting Pentagon funding for gender-affirming care under TRICARE. A separate amendment from Rep. Ralph Norman (R-S.C.), adopted 221–207, would bar funding for “gender transition procedures” under the Exceptional Family Medical Program. And by a 224–208 margin, members adopted an amendment by Rep. Jimmy Patronis (R-F.L.) that would limit the Pentagon’s ability to purchase electric and hybrid vehicles.

The NDAA is headed toward a conference committee where differences will need to be ironed out before final passage. The Senate is currently considering its own draft. Because the defense bill must clear the Senate's 60-vote threshold to overcome a filibuster, Democrats are expected to have more leverage to strip out partisan policy riders and force votes that could serve as checks on Trump's use of military authority.

Purpose:

- ☐ Report progress
- ☐ Advocacy or Education
- ☐ Request PAL_Committee Recommendation or Position
- ☒ **Other: Federal Legislative Update**

This item was informational only and required no Committee action.

Request for Legislation position – Action Item

- i. [HR 4669](#) (Graves/Larsen/Webster/Stanton) **To authorize and improve the Federal Emergency Management Agency and reform Federal disaster mitigation, preparedness, response, and recovery, and for other purposes.**

Recommendation: Support: Nate Miley, Board of Supervisors, District 4

Purpose:

- ☐ Report progress
- ☐ Advocacy or Education
- ☒ **Request PAL_Committee Recommendation or Position**
- ☐ Other:

Recommendation from the PAL Committee: Support. Move to the full Board of Supervisors.

II. State Legislative Update

The California Legislature was scheduled to adjourn its 2025 session on Friday, September 12, 2025. However, a late influx of amended bills required lawmakers to extend proceedings into Saturday, September 13, 2025.

Under Proposition 25 (2010), bills must be in print for 72 hours before a floor vote. To complete work on a package of climate, clean energy, and affordability bills, both chambers waived internal rules and extended business into the weekend. This is only possible during the first year of the two-year session.

This marked the conclusion of more than 850 bills, including 16 Budget trailer bills and the Budget bill Jr. (in the September budget package), were considered. The Legislature addressed several significant policy issues at the end, including a package related to climate and energy. The Governor now has until October 13, 2025, to sign or veto measures sent to his desk. Additionally, the Senate voted to accelerate the transition to their new Pro Tempore from January to November 17th. Both houses of the Legislature will reconvene on January 5, 2026, to begin the second year of the 2025–26 session.

Senator Gonzalez's bill (SB 423) to cap Los Angeles' voter-approved documentary transfer tax on high-value real estate sales, currently set at 4% to 5.5% of a property's value, was delayed until next year after drawing opposition from both tenant advocates and the Howard Jarvis Taxpayers Association. This is of particular interest because several cities in Alameda County would be impacted, as well as the County. Pursuant to state law, if a charter city chooses to adopt its own transfer tax, the county retains all the revenue from the documentary transfer tax (that is, the entire 55 cents per \$500). The charter city gets anything from its own transfer tax rate above 55 cents per \$500."

September Package of 2025-26 Budget and Trailer Bills to the Governor

In the final days of the 2025 Legislative Session, lawmakers approved and sent to the Governor a September Budget Package consisting of 16 measures, plus the budget Bill Jr.

Described by the Assembly Budget Committee as “a continuation of June budget discussions,” this package finalizes work on the 2025–26 State Budget, addresses unresolved issues from earlier in the year, and incorporates actions related to federal H.R. 1 implementation. It also provides clarifying changes for counties administering the statewide special election and includes a major allocation of Proposition 4 (2024 Climate Bond) funds.

SB 105, the Budget Bill Jr., allocates \$3.3 billion from the \$10 billion Proposition 4 bond measure to priority areas such as safe drinking water and drought resilience, wildfire prevention, biodiversity and parks, coastal protection, clean air and energy, extreme heat mitigation, and climate-smart agriculture. Importantly, the package reduces reliance on bond funds to backfill the General Fund, thereby preserving \$140 million in climate and energy program funding.

The Health Budget Trailer Bill, AB 144, enacts a wide range of health-related provisions tied to, the 2025 Budget Act. It updates California’s immunization standards, expands liability protections for vaccine administration, and adjusts related coverage and school laws. The bill also increases licensing fees for genetic counselors and clinical lab personnel, directs new funding to HIV and disease intervention programs, and makes several Medi-Cal changes, including protections for foster youth, automated claims processing, and an extension of the medical interpreter pilot. In addition, AB 144 establishes an Abortion Access Fund and requires Covered California to support gender-affirming care costs. Full Moon provided support on this issue in the Budget Committees.

The September Budget Package also addresses county concerns regarding CalFresh. In response to cost pressures created by federal H.R. 1 implementation, the package provides up to \$40 million, including \$20 million in General Fund resources, to help counties manage the increased workload associated with expanded CalFresh work requirements. It further outlines multiyear efforts for the California Department of Social Services to work with counties and stakeholders to lower the state’s CalFresh error rate, an effort intended to reduce future state costs once federal provisions take effect.

The 2025 Budget Act provided intent language for \$500M for HHAP. SB 158, one of the budget trailer bills, requires the Department of Housing and Community Development to begin work to administer Round 7 with the goal of disbursing funds beginning September 1, 2026. However, it remains to be seen whether funding will be provided in next year’s budget for this purpose, given the impacts of HR 1 and the State’s structural deficit.

New Leadership

On November 17, Senator Monique Limón will assume the role of Senate President pro Tempore, succeeding Senator Mike McGuire. Senator Monique Limón was elected to the Senate in November 2020 and represents the 21st Senate district, which includes Santa Barbara County and parts of Ventura and San Luis Obispo Counties. She currently serves as the Chair of the Senate Natural Resources and Water Committee, as well as the Chair of the Senate Democratic Caucus, and Vice Chair of the bipartisan Legislative Women’s Caucus.

Proposition 50 - November Special Election

The Administration confirmed that counties will be fully reimbursed upfront for administering California’s November special election. More than \$250 million will be distributed statewide, with county-level allocations detailed in a recent letter. End-of-Session Outcomes for Priority Policy Bills - Alameda County Key policy measures considered in the final weeks of the 2025 session, categorized by their status at adjournment, either the Asm/Sen Enrollment to be sent to the Governor or held over as “two-year bills.” With the one-day extension of the legislative calendar, the Governor now has until October 13 to sign or veto the bills on his desk. Lawmakers will return to Sacramento on January 5, 2026, to begin the second year of the 2025–26 legislative session.

Purpose:

- ☐ Report progress
- ☐ Advocacy or Education
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- ☒ **Other: State Legislative Update**

This item was informational only and required no Committee action.

Request for Legislation position – Action Item

i. **AB 1037 (Elhawary) Public health: substance use disorder**

Recommendation: Support: Aneeka Chaudhry, Interim Director, Alameda County Health

Purpose:

- ☐ Report progress
- ☐ Advocacy or Education
- ☒ **Request PAL_Committee Recommendation or Position**
- ☐ Other:

Recommendation from the PAL Committee: Support. Move to the full Board of Supervisors.

PUBLIC COMMENT

None.

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