

# AGENDA ITEM REQUEST

Community Corrections Partnership Executive Committee (CCPEC)

*Note: This agenda item request is due at least eight (8) weeks prior to CCPEC meeting.  
Email requests to ProbationCommunityPrograms@acgov.org.*

TO: Community Corrections Partnership Executive Committee (CCPEC)  
c/o Alameda County Probation Department  
Brian K. Ford, Chief Probation Officer  
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Oakland, CA 94604-2059

FROM: **Name:** Shannon Singleton-Banks  
**Title:** Assistant Director  
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**Email:** Shannon.singleton-banks2@acgov.org

This agenda item is being submitted for consideration by the Community Corrections Partnership Executive Committee (CCPEC) at their meeting on \_\_\_\_\_ March 16, 2026.

## Title AB 109 Reentry Services

**Subject/Description:** Sustaining Access and Supporting Success for the Alameda County Justice Involved Reentry Population.

**Background Information:** Alameda County Behavioral Health (ACBH) contracts with CURA and Options Recovery (Options) to coordinate with Alameda County AB109-contracted FSCM and Alameda County Deputy Probation Officers for case planning purposes at all stages of a client’s treatment and in client transitions between levels of care. Options supports North county and CURA provides services to Alameda County Probation Department clients in South/East Alameda county since February 1, 2020. Both Options and CURA contracts are set to expire on June 30, 2026

**Fiscal Impact\*, if any:** An allocation of \$429,447 would be required for Fiscal Year 2026-2027

**Recommended action to be taken:** Approve a one-year contract extension (July 1, 2026 -June 30, 2027) for Options Recovery and CURA recovery residence beds in the amount of \$429,447 continuity and sustainability of services.

*\*When requesting funding, please answer the questions in either Section 1 or 2 below. If requesting funding for a new program idea, answer the questions in Section 1. If requesting funding for a program with an existing AB 109-funded contract, answer the questions in section 2.*

Signature  \_\_\_\_\_  
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**Print Name and Title:** Shannon Singleton-Banks, Assistant Director - SUD

## Section 1: Requesting Funding for a New Idea

*\*\* A logic model from the Programs and Services Workgroup may be attached in lieu of answering the following questions.*

### A. Program Description

1. What part of the AB 109 population do you propose to serve?  
Contractors provide services to individuals who experience problems related to their substance use and/or abuse, and who have served time in Santa Rita Jail.
2. Which client needs are being addressed?  
Substance use
3. What are the objectives and benchmarks for success of the proposed program/activity?
  - FY 25-26: Contractors shall provide 23 average daily AB109 Recovery Residence Beds to 60 unduplicated clients per year.

#### **AB109 Objectives:**

- Support Recovery and Stabilization:
  - Assist AB109 clients in establishing and maintaining recovery from substance use.
  - Help clients attain stabilization, increase self-sufficiency, and improve their quality of life.
- Promote Sobriety and Personal Responsibility:
  - Encourage AB109 clients to adopt a voluntarily-maintained lifestyle characterized by sobriety, personal health, and personal responsibility.
- Reduce Systemic Costs:
  - Decrease other system care costs associated with substance use, such as:
    - Homelessness
    - Utilization of crisis services
    - Incarceration
    - Criminal justice recidivism
- Effective Coordination with Criminal Justice Systems:
  - Actively collaborate with Alameda County AB109-contracted Forensic Substance Use Case Management (FSCM) and Deputy Probation Officers for case planning and transitions between levels of care.
- Successful Program Completion:
  - Ensure that AB109 clients achieve successful program completion, which includes securing employment and safe housing at the end of their recovery residence program.

- Reduce Homelessness:
  - Ensure that at least 95% of AB109 clients are no longer homeless at the time of discharge from the recovery residence program, as per CalOMS discharge data.
- These objectives aim to improve the overall well-being of AB109 clients while reducing their involvement in the criminal justice system and associated costs.

4. What are the resources and activities required by an organization to make the program successful?

Contractors shall provide services to assist clients in accomplishing the following goals:

- Establish and maintain recovery from substance use and attain stabilization, increase self-sufficiency, and improve quality of life;
- Adopt a voluntarily maintained lifestyle characterized by sobriety, personal health, and personal responsibility;
- Maintain a responsibly managed and value-focused operations while decreasing other system care costs (e.g., reduce homelessness, utilization of crisis services, incarceration and criminal justice recidivism associated with substance use, etc.).

5. How will Probation Officers inform clients about the program/activity?

Contractor shall actively coordinate with Alameda County Deputy Probation Officers for case planning purposes at all stages of a client’s treatment and in client transitions between levels of care.

6. If referrals don’t come from Probation, how will clients be informed of the program/activity?

Clients may self-refer and be referred from other SUD partnering programs, and the Center Point or Access Call Center.

**B. Background Research**

1. Is the initiative evidence-based or a promising new idea?

The initiative uses various evidence-based practice programs. Including Motivational Interviewing (MI) and Cognitive Behavioral Therapy (CBT); Relapse Prevention; Seeking Safety; and Trauma-Informed Treatment.

2. If this is an evidence-based program, what does the research say about it?

For example, **Motivational Interviewing** (MI) is effective at increasing behavior change across multiple problem areas. Research shows MI improves outcomes for substance use disorders, health behavior change (e.g., diet, exercise, medication adherence), and mental health treatment engagement.

3. If there is existing research, was the research done on a population similar to the population the program anticipates serving?

Yes

4. Is Probation funding any similar activities?

Unknown

5. If Probation is funding similar activities, what is unique about this program/activity, why is it necessary?

The program is unique as services are being provided by Substance Use Disorder provider agencies that are licensed and trained to engage with this specialty population.

6. Lived experience can often provide a layer of knowledge often not captured by traditional research methods. Please provide any anecdotal knowledge based upon lived experiences that contributes to or strengthens your proposed program/activity.

*When I think of a success story for our AB109 clients, I think of a gentleman that has been Justice involved and using substances since 2007. He came to Options a year ago and really worked very hard at his recovery by being transparent in his groups and individual sessions. He has expressed his gratitude to Options in word and deed, he has volunteered after completing the program and is excited about becoming a house manager soon. He is very involved with the Narcotics Anonymous program and enjoys working with the newcomers. As he would say he most proud of the ability to be present for his mother and his daughters. He spends as much time as possible with his children, ensuring they know how much he loves them. He is truly a miracle as he comes from a family of addicts and Justice involved men, he is proud to break the cycles of addiction and incarceration.*

C. **Fiscal Impact**

1. What is your proposed annual budget for this program/activity? **\$429,447.00**

2. What is the total proposed budget for this program/activity? Please include a complete budget breakdown.

**Total Budget: \$429,447.00**

**Options Recovery Services: \$257,776.00**

**CURA: \$171,779.00**

## **Section 2: Request to Renew or Extend an Existing Contract**

A. **Provider Information**

1. Contractor Name: Options Recovery Services and CURA

2. Program Name: Substance Use Disorder (SUD) Outpatient Treatment – AB109 Services
3. City and Board of Supervisors District: Oakland/Berkeley/Fremont  
BOS: Elisa Marquez (Dist. 2), Nate Miley (Dist. 4), Nikki Fortunato Bas (Dist. 5)

**B. Information About the Program**

1. Please provide a summary of the program.
  - What part of the AB 109 population was served under the previous contract? (For example: unhoused individuals, clients disengaged from Probation Services, etc.)
  - Contractors shall provide recovery residence services for services for clients who are eligible for services under AB-109 funding and placed at Contractor’s recovery residence. The categories of individuals eligible for AB 109 Realignment-funded services: 1. Post-Release Community Supervision (PRCS). Individuals released from prison for non-serious and non-violent offenses and are not classified as high-risk sex-offenders and supervised by the local probation agency. 2. Individuals charged and/or under supervision with an 1170(h)-eligible offense, including: A. Individuals sentenced to local prison and placed on mandatory supervision (also known as a split sentence) B. Individuals granted deferred entry of judgement in lieu of an AB109-eligible offense 3. Individuals on formal Probation 4. Individuals on pre-trial status (Note: Eligibility to be determined after State program and funding parameters have been determined) 5. Participants in specialty courts with felony convictions.
  - Contractor shall actively coordinate with Forensic Behavioral Health Services and Alameda County Deputy Probation Officers for case planning purposes at all stages of a client’s treatment and in client transitions between levels of care. Contractor shall confirm with FSCM when the client has been admitted to the program.
  - Contractor shall work collaboratively with ACBHD to develop benchmarks in the following areas: improved access to care and penetration rates for SUD treatment services, especially for priority populations that may not have been able to successfully access or engage SUD services in the past; increased abstinence and/or reduced substance use among clients served; increased drug-free social support among clients served; and improved health and wellness among clients served.
2. What part of the AB 109 population was served under the contract? (For example: unhoused individuals, clients disengaged from Probation Services, etc.)  
*AB109 clients needing MH and SUD services. Some may be homeless, re-entering the community, or disengaged from Probation.*
3. What client needs were addressed?  
Substance Use and housing
4. Please provide a list of the objectives for this program/activity.

- **CURA Inc.**

- Contractors shall provide services to assist clients in accomplishing the following goals: i. Establish and maintain recovery from substance use and attain stabilization, increase self-sufficiency, and improve quality of life; ii. Adopt a voluntarily-maintained lifestyle characterized by sobriety, personal health, and personal responsibility; and iii. Maintain responsibly-managed and value-focused operations while decreasing other system care costs (e.g., reduce homelessness, utilization of crisis services, incarceration and criminal justice recidivism associated with substance use, etc.)
- **Options Recovery Services**
  - Contractors shall provide services to assist clients in accomplishing the following goals: i. Establish and maintain recovery from substance use and attain stabilization, increase self-sufficiency, and improve quality of life; ii. Adopt a voluntarily maintained lifestyle characterized by sobriety, personal health, and personal responsibility; and iii. Maintain responsibly managed and value-focused operations while decreasing other system care costs (e.g., reduce homelessness, utilization of crisis services, incarceration and criminal justice recidivism associated with substance use, etc.).

5. Did your organization invest any resources specific to this contract to make the program/activity successful? (For example: staffing, development of workshops etc.)

No additional resources were invested. Ongoing commitment to use the funding that supports the contracted services.

6. Did you do any outreach to the target population, outside of referrals by Probation? If so, what were the results of your outreach?

No. The target population was identified as part of the contract details and award.

C.

D. **Background Research**

1. Is the program/activity evidence-based or a promising new idea?

Evidence-based programs are implemented in our services.

If the program/activity is an evidence-based program, what does the research say about it?

For example, **Motivational Interviewing** (MI) is effective at increasing behavior change across multiple problem areas. Research shows MI improves outcomes for substance use disorders, health behavior change (e.g., diet, exercise, medication adherence), and mental health treatment engagement.

2. If there is existing research, was the research done on a population similar to the population served?

Yes.

3. How do milestones/contract deliverables compare to the outcomes of similar work in other jurisdictions?

Unknown

4. Is Probation funding any similar activities?

Unknown

5. If Probation is funding similar activities, what is unique about this program/activity, why is it necessary?

Unknown

- E. Lived experience can often provide a layer of knowledge often not captured by traditional research methods. Please provide any anecdotal knowledge based upon lived experiences that contributes to or strengthens your proposed program/activity.

*When I think of a success story for our AB109 clients, I think of a gentleman that has been Justice involved and using substances since 2007. He came to Options a year ago and really worked very hard at his recovery by being transparent in his groups and individual sessions. He has expressed his gratitude to Options in word and deed, he has volunteered after completing the program and is excited about becoming a house manager soon. He is very involved with the Narcotics Anonymous program and enjoys working with the newcomers. As he would say he most proud of the ability to be present for his mother and his daughters. He spends as much time as possible with his children, ensuring they know how much he loves them. He is truly a miracle as he comes from a family of addicts and Justice involved men, he is proud to break the cycles of addiction and incarceration.*

- F. **Program Data**

1. How many people was your organization(s) able to serve under the contract?

49 Clients

2. How many people was your organization(s) expected to serve under the contract?

- FY 25-26: Contractors shall provide 23 average daily AB109 Recovery Residence Beds to 60 unduplicated clients per year.

3. What factors impact the number of people you are able to serve?

- Readiness to change
- Stigma connected to substance use and treatment
- Access, including program length of stay, insurance, and location.
- Housing challenges post release of program completion

4. How has your capacity changed over time?  
Capacity remained the same for the 3-year contract period.
5. How many people were referred to the program/activity by Probation?  
Unknown
6. How do you define successful completion for this program/activity?  
Successful completion for this program is defined as an individual safely managing substance use, be it by abstinence or following a harm reduction model and staying free of incarceration.
7. Please provide program milestones and other contract deliverable data.

**AB109 Milestones and Other Contract Deliverable Data:**

- 60 Unduplicated AB109 Clients
- Support Recovery and Stabilization:
  - Assist AB109 clients in establishing and maintaining recovery from substance use.
  - Help clients attain stabilization, increase self-sufficiency, and improve their quality of life.
- Promote Sobriety and Personal Responsibility:
  - Encourage AB109 clients to adopt a voluntarily-maintained lifestyle characterized by sobriety, personal health, and personal responsibility.
- Reduce Systemic Costs:
  - Decrease other system care costs associated with substance use, such as:
    - Homelessness
    - Utilization of crisis services
    - Incarceration
    - Criminal justice recidivism
- Effective Coordination with Criminal Justice Systems:
  - Actively collaborate with Alameda County AB109-contracted Forensic Substance Use Case Management (FSCM) and Deputy Probation Officers for case planning and transitions between levels of care.
- Successful Program Completion:
  - Ensure that AB109 clients achieve successful program completion, which includes securing employment and safe housing at the end of their recovery residence program.
- Reduce Homelessness:
  - Ensure that at least 95% of AB109 clients are no longer homeless at the time of discharge from the recovery residence program, as per CalOMS discharge data.
- These objectives aim to improve the overall well-being of AB109 clients while reducing their involvement in the criminal justice system and associated costs.

8. Describe how successfully your organization achieved your contract milestones and the other contract deliverables.

**Program Performance Summary**

- During the 24-25 contract period, ACBHD Recovery Residence AB109 Program have successfully met their contractual milestones and deliverables. A total of **49 out of 60 AB109 clients were served**, which means **82% of required individuals served**.
- The programs also demonstrated strong outcomes in successful program completion, with clients exiting services having secured employment and safe housing. Additionally, **95% of AB109 clients were no longer unhoused at discharge**, as reflected in discharge data. **This deliverable was met 100%**
- The programs effectively supported client recovery and stabilization by assisting participants in establishing and maintaining sobriety, increasing self-sufficiency, and improving overall quality of life. Clients were encouraged to adopt voluntarily maintained, sober lifestyles rooted in personal responsibility and improved health.
- Through comprehensive services and coordination, the programs contributed to reducing systemic costs associated with substance use, including homelessness, crisis service utilization, incarceration, and criminal justice recidivism.
- Strong collaboration was maintained with Alameda County AB109-contracted Forensic Substance Use Case Management (FSCM) and Deputy Probation Officers to support case planning and smooth transitions across levels of care. However, there were some interdepartmental communication challenges which resulted in less possible AB109 referrals. These issues have since been resolved. With these challenges having been remedied ACBHD SUD Operations anticipates that during the following contract period we will meet 100% of required contact individuals served.
- Overall, these outcomes reflect the program’s effectiveness in improving client well-being while reducing criminal justice involvement and associated system costs.

9. Is there a waitlist for this program/activity?

No waitlist or this program.

10. If known, how many clients were reincarcerated while in your program?

We are working on this with our data team. Planning to have it by the next funding request.

11. What are some mechanisms your program used to mitigate and address recidivism?

Contractor is in the planning process to put a system in place to address and track these challenges.

G. **Contract Information**

1. Contract Term:

	<b>Start Date</b>	<b>End Date</b>	<b>Budget Allocation</b>
<b>Original Contract Term:</b>	July 1, 2024	June 30, 2027	<b>\$429,447.00</b>
<b>1<sup>st</sup> Amendment:</b>	N/A	N/A	N/A
<b>2<sup>nd</sup> Amendment:</b>	N/A	N/A	N/A
<b>3<sup>rd</sup> Amendment:</b>	N/A	N/A	N/A
<b>4<sup>th</sup> Amendment:</b>	N/A	N/A	N/A

2. Budget:

	<b>Budget Allocated</b>	<b>Percentage of Total Budget</b>	<b>Total Expenditures as of DATE</b>
<b>Personnel:</b>	<b>\$429,447.00</b>	N/A	N/A
<b>Program Costs:</b>	<b>\$171,780 – Cura \$257,667 - Options</b>	N/A	N/A
<b>Direct Participant Support:</b>	N/A	N/A	N/A
<b>Indirect Cost:</b>	N/A	N/A	N/A
<b>Other:</b> Click here to enter text.	N/A	N/A	N/A
<b>Total:</b>	<b>\$429,447.00</b>	N/A	N/a

- a. Direct Participant Support and Cost per Client – Unknown
- b. What percentage of the expenditures goes to the Contractor vs. the Participants?  
Unknown
- c. Total Expenditures vs. Successfully Completed: Tracking of the aforementioned is the in-planning process.

*(Total Expenditures / # of Successful Completions = Cost per Successfully Completed):*

*\$100,000 / 10 clients = \$10,000 per client*

- d. Total Expenditures vs. Total Active Clients: Tracking of the aforementioned is the in-planning process.

*(Total Expenditures / # of Active Clients = Cost per Active Client):*

*\$100,000 / 20 clients = \$5,000 per client*

3. Does this contract have an extension available?

No. Contracts operate on a 3-year funding cycle.

4. Why should the contract be extended/renewed?

The services are essential to supporting clients with sobriety, housing, and staying incarceration free. Lack of such services adds to the gaps and barriers of our beneficiaries becoming sufficient as well as independent.

H. **Fiscal Impact**

1. What is your proposed annual budget for this program/activity?

**\$429,447.00**

2. What is the total proposed budget for the requested program/activity? Please include a complete budget breakdown.

**CURA: \$171,780.00**

**OPTIONS: \$257,667.00**

3. Have you exhausted all of your previous AB 109 funding? If not, how much unspent AB 109 funding do you have remaining?

**Cura: \$17,508.00 (Rollover from FY 24/25)**

4. What is your total budget for the program/activity under the contract? **\$429,447.00**

a. If the proposed annual budget is higher than that of the previous year, please justify the increase. No increase proposed.

b. If the proposed annual budget is lower than that of the previous year, please explain. No budget change requested.

5. Staff Salaries

a. How much does your highest paid staff member allocated to this contract make?

N/A: Staffing are not paid with AB109 funds.

b. How much does your lowest paid staff member allocated to this contract make?

What is your average staff salary?

N/A: Staffing are not paid with AB109 funds.

c. Do you offer living wages based on the [MIT Living Wage Calculator](#) (for a single person \$29.95 per hour)? Unknown

